Mandates of the Special Rapporteur on the situation of human rights defenders; the Special Rapporteur on the rights of persons with disabilities and the Special Rapporteur on the right of everyone to the enjoyment of the highest attainable standard of physical and mental health

Ref.: AL BHR 5/2021 (Please use this reference in your reply)

30 December 2021

Excellency,

We have the honour to address you in our capacities as Special Rapporteur on the situation of human rights defenders; Special Rapporteur on the rights of persons with disabilities and Special Rapporteur on the right of everyone to the enjoyment of the highest attainable standard of physical and mental health, pursuant to Human Rights Council resolutions 43/16, 44/10 and 42/16.

In this connection, we would like to bring to the attention of your Excellency's Government information we have received concerning the further deterioration of the health of human rights defender Abduljalil Al-Singace.

Mr. Abduljalil Al-Singace was the Director and Spokesperson of the Human Rights Bureau of the Haq Movement for Civil Liberties and Democracy. He was arrested in August 2010 at Bahrain International Airport after returning from participating in a seminar on the human rights situation in Bahrain at the UK House of Lords. After being released without charge, Mr. Al-Singace was arrested again in March 2011, and allegedly disappeared for approximately two months. It is alleged that during his disappearance, Mr. Al-Singace was subjected to various forms of ill-treatment. He was sentenced to life imprisonment on multiple terrorism and State security charges in June 2011. While at liberty, Mr. Al-Singace actively engaged with the UN Human Rights Council as well as other UN human rights mechanisms. Mr. Al-Singace has a disability that required the use of crutches, but now requires a wheelchair.

Since 2010, Mr. Al-Singace has been the subject of several communications by Special Procedures mandate holders, including most recently AL BHR 4/2021, addressed to your Excellency's Government on 15 November 2021, wherein we expressed concerns as to the deteriorating health of Mr. Al-Singace following his commencement of a hunger strike in July 2021 in response to the alleged arbitrary confiscation of research materials he had been preparing while in prison.

The case of Mr. Al-Singace was included in the 2021, 2012 and 2011 reports of the Secretary-General on cooperation with the UN in the field of human rights for various allegations of acts of reprisal due to his engagement with several UN mechanisms, including the Universal Periodic Review and the treaty bodies..

According to the information received:

Since 25 October 2021, the last date to which the concerns expressed in our previous communication on Mr. Al-Singace's situation referred, there has been a further deterioration in the human rights defender's health. This has included a severe drop in his blood pressure levels, episodes of vertigo, seizures, shortness of breath and a drop in his oxygen levels requiring him to use an oxygen mask.

As of 24 November 2021, Mr. Al-Singace has required intravenous support, however, he has been refusing this assistance for approximately three weeks, in protest at the denial of video calls with his family which he was previously permitted on a weekly basis. Mr. Al-Singace has also stopped taking vitamin supplements as part of this protest.

Mr. Al-Singace remains at Ebrahim Khalil Kando Community Medical Centre, where he is held under 24-hour police supervision. His attendance by doctors has reportedly reduced to one visit every two to three weeks, and he has suffered further weight loss since the sending of our most recent communication on his situation, with his blood sugar levels currently dangerously low.

The research materials belonging to Mr. Al-Singace, the confiscation of which formed part of the alleged ill-treatment that prompted the human rights defender to embark on hunger strike, have yet to be returned to him or his family, despite Mr. Al-Singace having reportedly been informed that a review of his materials had been conducted and that the authorities would be willing to return them to him if he ended his hunger strike.

Without wishing to prejudge the accuracy of the above-detailed information, we wish to urgently renew and underscore our serious concerns relating to the health of Mr. Al-Singace and the confiscation of his research materials, and express fresh concern as to the alleged suspension of his video calls with his family. In expressing these concerns, we wish to reiterate our strong belief, as previously communicated to your Excellency's Government, that the sentence under which Mr. Al-Singace remains detained is based solely on his legitimate, peaceful advocacy for the respect and protection of human rights in Bahrain.

In connection with the above alleged facts and concerns, please refer to the **Annex on Reference to international human rights law** attached to this letter which cites international human rights instruments and standards relevant to these allegations.

As it is our responsibility, under the mandates provided to us by the Human Rights Council, to seek to clarify all cases brought to our attention, we would be grateful for your observations on the following matters:

- 1. Please provide any additional information and/or comment(s) you may have on the above-mentioned allegations.
- 2. Please provide, as a matter of urgency, up-to-date information on the health of Mr. Al-Singace and the measures taken to ensure his access to appropriate and adequate medical care and treatment.

- 3. Please detail the legal basis for any restrictions that have been imposed on Mr. Al-Singace's communications, including video calls with his family members, and how any such restrictions comply with Bahrain's obligations under international human rights law, in particular the United Nations Standard Minimum Rules for the Treatment of Prisoners.
- 4. Please detail the legal basis for the continued confiscation of Mr. Al-Singace's research materials, including information on how this measure complies with Bahrain's obligations under international human rights law.

We would appreciate receiving a response within 60 days. Past this delay, this communication and any response received from your Excellency's Government will be made public via the communications reporting <u>website</u>. They will also subsequently be made available in the usual report to be presented to the Human Rights Council.

While awaiting a reply, we urge that all necessary interim measures be taken to halt the alleged violations and prevent their re-occurrence and in the event that the investigations support or suggest the allegations to be correct, to ensure the accountability of any person(s) responsible for the alleged violations.

Please accept, Excellency, the assurances of our highest consideration.

Mary Lawlor Special Rapporteur on the situation of human rights defenders

Gerard Quinn
Special Rapporteur on the rights of persons with disabilities

Tlaleng Mofokeng

Special Rapporteur on the right of everyone to the enjoyment of the highest attainable standard of physical and mental health

## Annex Reference to international human rights law

In connection with above alleged facts and concerns, we would like to refer your Excellency's Government to the International Covenant on Economic, Social and Cultural Rights, to which the Kingdom of Bahrain acceded on 27 September 2007.

In particular, we would like to recall the obligations of your Excellency's Government under articles 12 and 15, which guarantee, respectively, the right of all persons to the enjoyment of the highest attainable standard of physical and mental health, and the right of all persons to take part in cultural life. The Committee on Economic, Social and Cultural Rights, in its General Comment No. 14 (2000) on the right to the highest attainable standard of health has affirmed that the obligation of State parties to respect the right to health includes a duty to refrain from denying or limiting access to medical care for all persons, including prisoners or detainees.

In connection with this, we would like to refer to rules 24 to 35 of the UN Minimum Rules for the Treatment of Prisoners (the "Mandela Rules"), adopted unanimously by the UN General Assembly (A/RES/70/175) in December 2015, which provide that healthcare for prisoners is a State responsibility. In particular, rule 27 establishes that States have the responsibility to provide prompt access to medical attention in urgent cases, and to transfer prisoners who require specialized treatment to specialized institutions or civilian hospitals. We would also like to underscore rule 1, which states that "All persons shall be treated with respect due to their inherent dignity and value as human beings", and rule 58, which states that "Prisoners shall be allowed, under necessary supervision, to communicate with their family and friends at regular intervals", including "(a) By corresponding in writing and using, where available, telecommunication, electronic, digital and other means; and (b) By receiving visits."

Furthermore, we would like to refer to the Convention on the Rights of Persons with Disabilities, ratified by Bahrain on 22 September 2011. In particular, we would like to stress articles 5 (equal treatment including an obligation to provide 'reasonable accommodation'), 14 (right to liberty and security of persons), 16 (freedom from exploitation, violence and abuse), 17 (protection of the integrity of the person) and 25 (health) of the Convention. These provisions provide, respectively, that any person with a disability deprived of his/her liberty should be provided with 'reasonable accommodation' in places of detention, that persons with disabilities have the right to respect for their physical and mental integrity on an equal basis with others, even in and perhaps especially in places of detention, and that State Parties recognize that persons with disabilities have the right to the enjoyment of the highest attainable standard of health without discrimination on the basis of disability.

Furthermore, we wish to refer to Human Rights Council resolution 24/24 which calls on States to ensure adequate protection from intimidation or reprisals for cooperation with the United Nations, its representatives and mechanisms in the field of human rights; and Human Rights Council resolution 22/6, which provides for the right to "unhindered access to and communication with international bodies, in particular the United Nations, its representatives and mechanisms in the field of human rights, including the Human Rights Council, its special procedures, the universal periodic review mechanism and the treaty bodies, as well as regional human rights mechanisms".

Moreover, the 2015 report of the Secretary-General on cooperation with the United Nations, its representatives and mechanisms in the field of human rights (A/HRC/30/29), pursuant to Human Rights Council resolution 12/2 (A/HRC/30/29) reiterates the Secretary-General's firm position that "any act of intimidation or reprisal against individuals or groups for their engagement with the United Nations, its mechanisms and representatives in the field of human rights is completely unacceptable and must be halted, immediately and unconditionally" (para. 47).

In paragraph 23 of its General Comment No. 34 (2011) on the right to freedom of expression under the International Covenant on Civil and Political Rights, the Human Rights Committee has recognized that those "persons who engage in the gathering and analysis of information on the human rights situation and who publish human rights-related reports", are "frequently subjected to threats, intimidation and attacks because of their activities." The Committee has urged States parties to protect against attacks aimed at silencing those exercising their right to freedom of expression.

We also refer to Human Rights Council resolution 13/13, which urges States to put an end to and take concrete steps to prevent threats, harassment, violence and attacks by States and non-State actors against all those engaged in the promotion and protection of human rights and fundamental freedoms.

We also wish to refer to the fundamental principles set forth in the Declaration on the Right and Responsibility of Individuals, Groups and Organs of Society to Promote and Protect Universally Recognized Human Rights and Fundamental Freedoms, also known as the UN Declaration on Human Rights Defenders, in particular, article 1, which states that everyone has the right, individually and in association with others, to promote and to strive for the protection and realization of human rights and fundamental freedoms at the national and international levels, and article 2, which provides that each State has a prime responsibility and duty to protect, promote and implement all human rights and fundamental freedoms, inter alia, by adopting such steps as may be necessary to create all conditions necessary in the social, economic, political and other fields, as well as the legal guarantees required to ensure that all persons under its jurisdiction, individually and in association with others, are able to enjoy all those rights and freedoms in practice. We would also like to make specific reference to article 12 of the Declaration, which states that the State shall take all necessary measures to ensure the protection by the competent authorities of everyone, individually and in association with others, against any violence, threats, retaliation, de facto or de jure adverse discrimination, pressure or any other arbitrary action as a consequence of his or her legitimate exercise of the rights referred to in the Declaration.

Finally, we would like to refer to the report of the UN Special Rapporteur on the situation of human rights defenders, concerning the long-term detention of human rights defenders (A/76/143), wherein she called for the immediate and unconditional release of all human rights defenders currently held in detention.