HAUT-COMMISSARIAT AUX DROITS DE L'HOMME • OFFICE OF THE HIGH COMMISSIONER FOR HUMAN RIGHTS PALAIS DES NATIONS • 1211 GENEVA 10, SWITZERLAND

Mandates of the Special Rapporteur on extrajudicial, summary or arbitrary executions; the Special Rapporteur on the promotion and protection of the right to freedom of opinion and expression and the Special Rapporteur on the rights to freedom of peaceful assembly and of association

REFERENCE: AL IND 10/2017

18 September 2017

Excellency,

We have the honour to address you in our capacities as Special Rapporteur on extrajudicial, summary or arbitrary executions; Special Rapporteur on the promotion and protection of the right to freedom of opinion and expression and Special Rapporteur on the rights to freedom of peaceful assembly and of association, pursuant to Human Rights Council resolutions 35/15, 34/18 and 32/32.

In this connection, we would like to bring to your Excellency's Government's attention information concerning the arbitrary killings of 20 civilians by the security forces in the context of the ongoing protests in Jammu and Kashmir.

Concerns about the deteriorating human rights situation, including the violent dispersal of protests by excessive use of force by security forces and the disproportionate restrictions on freedom of expression, in Jammu and Kashmir have been the subject of previous communications sent by Special Procedures: Cases IND 5/2016, IND 3/2017 and IND 7/2017. We appreciate the response received regarding the case IND 5/2016, but regret that the other communications remain unanswered.

According to the information received:

In Jammu and Kashmir, a series of protests took place in 2016 after three young members of the Hizbul Mujahideen group died in an encounter with Government forces in the Indian administered Kashmir. After this event, a number of demonstrations started protesting the killings, and in defiance of the curfew imposed in all ten districts of the valley. The security forces responded with teargas, pellet guns and live ammunition. During the period between 2016 and 2017 over 20 people were killed in this context and several were injured. Many of these casualties resulted from live ammunitions and pellets fired indiscriminately at street protestors. It was further reported that out of the 20 people killed, eight were minors. The attached Annex includes the names of the victims, along with some details regarding the circumstances of their killing.

The following examples are illustrative of the violence described above and alleged excessive use of force, including lethal force, by Indian security officials.

- On 9 April 2017, in Dalwan village, Budgam District, Mr. **Abbas Ahmad Rather** was in the vicinity of a protest when the Border Security Forces opened fired at the protesters. One of the bullets hit Mr. Abbas Ahmad Rather, killing him.
- On 9 April 2017, in Dada Ompura, Budgam District, Mr. Amir Manzoor Rasray was entering a mosque gate when the Border Security Forces (BSF) fatally shot him in the head.
- On 21 October 2016, in NasrullahPora, Village, Mr. **Javaid Ahmad Mir** was killed by the police during a protest. The police fired indiscriminately at the protesters and one of the bullets hit Mr. Javaid Ahmad Mir.

It has been alleged that police forces are not trained in the management of assemblies and have not applied the maximum restraint possible to apply non-violent means before resorting to the use of force and lethal weapons, in order to minimize injury, and respect and preserve human life. Furthermore and despite the severity of these incidents, it is reported that in the majority of these cases no measures were taken to ensure that the use of force by police is credibly and impartially investigated and that the perpetrators are brought to justice.

We are expressing serious concern over these allegations, which, if confirmed, would constitute severe and multiple violations of Article 3 of the Universal Declaration of Human Rights and Article 6 of the International Covenant on Civil and Political Rights (ICCPR), which guarantee the right of every individual to life and security and not to be arbitrarily deprived of life. The ICCPR was acceded by India on 10 April 1979. These acts would also constitute disproportionate, indiscriminate and unlawful restrictions on the rights to freedom of expression and to freedom of peaceful assembly.

In connection with these allegations, please refer to the **Annex on Reference to international human rights law** attached to this letter which cites relevant and applicable international human rights instruments and standards.

As it is our responsibility, under the mandates provided to us by the Human Rights Council, to seek to clarify all cases brought to our attention, we would be grateful for your observations and clarifications. In particular:

- 1. Please provide any additional information and any comments you may have on the above-mentioned cases and allegations.
- 2. Please provide the details, and where available the results, of any investigation and/or judicial or other inquiries which may have been carried out in relation to these allegations. If no inquiries have taken place, please explain why.
- 3. In case these allegations are found to be true, please indicate what measures have been taken by the Indian authorities to bring the perpetrators to justice

and to provide adequate remedy to the their families. If no one has been brought to justice, explain why.

- 4. Please indicate what measures have been adopted by your Excellency's Government to regulate the use of force by law enforcement officials and to provide them with adequate training and equipment for the management of assemblies. How did the security forces ensure compliance with the requirements of necessity and proportionality?
- 5. Please provide information about the measures to prevent the excessive use of force by security forces.

We would appreciate receiving a response within 60 days.

While awaiting a reply, we urge that all necessary interim measures be taken to halt the alleged violations and prevent their re-occurrence and in the event that the investigations support or suggest the allegations to be correct, to ensure the accountability of any person(s) responsible for the alleged violations.

Your Excellency's Government's response will be made available in a report to be presented to the Human Rights Council for its consideration.

Please accept, Excellency, the assurances of our highest consideration.

Agnes Callamard
Special Rapporteur on extrajudicial, summary or arbitrary executions

. David Kaye

Special Rapporteur on the promotion and protection of the right to freedom of opinion and expression

Annalisa Ciampi

Special Rapporteur on the rights to freedom of peaceful assembly and of association

Annex Reference to international human rights law

In connection with above alleged facts and concerns, we would like to draw your attention to the following human rights standards:

The above mentioned allegations appear to be in contravention of article 3 of the Universal Declaration of Human Rights (UDHR) and 6 (1) of the International Covenant on Civil and Political Rights (ICCPR), accessed by India on 10 April 1979, which provides for the right to life, security and not to be arbitrarily deprived of life.

In this connection, we wish to draw your Excellency's Government's attention to relevant international principles and norms governing the use of force by law enforcement authorities. Under international law any loss of life that results from the excessive use of force without strict compliance with the principles of necessity and proportionality is an arbitrary deprivation of life and therefore illegal.

The Code of Conduct for Law Enforcement Officials, General Assembly resolution 34/169 of 17 December 1979 and the Basic Principles on the Use of Force and Firearms by Law Enforcement Officials (adopted by the Eighth United Nations Congress on the Prevention of Crime and the Treatment of Offenders, Havana, 27 August to 7 September 1990), though not binding, provide an authoritative interpretation of the limits on the conduct of law enforcement forces. Principle 9 provides that intentional lethal use of firearms may only be made when strictly unavoidable in order to protect life. Principles 12, 13 and 14 restrict the use of firearms to situations of violent assemblies and provide that force and firearms may only be used as a last resort when unavoidable and require exercising the utmost restraint. Should lethal force be used, restraint must be exercised at all times and damage and/or injury mitigated, including giving a clear warning of the intent to use force and to provide sufficient time to heed that warning, and providing medical assistance as soon as possible when necessary.

The compilation of practical recommendations for the proper management of assemblies (A/HRC/31/66) recalls that the use of force by law enforcement officials should be exceptional, and assemblies should ordinarily be managed with no resort to force. Any use of force must comply with the principles of necessity and proportionality (para. 57). These principles apply to the use of all force, including potentially lethal force. Firearms may be used only against an imminent threat either to protect life or to prevent life-threatening injuries (making the use of force proportionate). In addition, there must be no other feasible option, such as capture or the use of non-lethal force to address the threat to life (making the force necessary) (para. 59). Furthermore, firearms should never be used simply to disperse an assembly; indiscriminate firing into a crowd is always unlawful (para 60).

Moreover, the Principles on Effective Prevention and Investigation of Extra-legal, Arbitrary and Summary Executions, in particular principle 9, recall the duty to conduct thorough, prompt and impartial investigations of all suspected cases of extra-legal, arbitrary and summary executions. A failure to investigate and bring perpetrators of such violations to justice could in and of itself give rise to a separate breach of the ICCPR.

We also want to recall that the Principles on the Effective Prevention and Investigation of Extra-legal, Arbitrary and Summary Executions (Principle 4) establish the obligation of States to ensure effective protection to those who receive death threats and are in danger of extra-legal, arbitrary or summary executions.

Annex II

The following table analyses some key elements of 20 of the cases.

Alleged Perpetrator	Border Security	Forces				Ďs.	Unknown		250	š								**	3		8
Alleged Violations	Killing	196	-	-			Killing		la l				*	(90)		2	٠	ā	=		2
Facts	On 9 April 2017, Mr. Abbas	Ahmad Kather was in the	the Border Security Forces	fired at the protesters. One	of the bullets hit Mr. Abbas	Ahmad Rather, killing him.	On 9 September 2016, Mr.	Abdul Qayoom Wangnoo	was allegedly killed in an	accident. However, there	were no injuries on his body	except for what appeared to	be a gun butt injury. When	his body was found, Mr.	Abdul Qayoom Wangnoo	was allegedly holding a	watch with a HMT label and	an Indian flag on it, which is	believed to be something he	grabbed from the	perpetrator.
Occupation	Student						Government	Truck Driver		12	58				* -					26	16
Name and age of the individual	Mr. Abbas Ahmad	Kather (22)				100	Mr. Abdul Qayoom	Wangnoo (43)	8 9	E 8	T.	2		-					3		
Location	Dalwan village,	Chrar-e-Shareet,	Jammu and Kashmir				Srinagar, Jammu	and Kashmir	G- 12		3		S .		7		*				**
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K & 0 1 1																		
Indo Tibetan Border Police force	O Loison	Special Operation Group of police			Border Security	Forces				Police and Central	Reserve Police Force			Border Security	rorces(DSF)			
Killing	77.111.77	Kıllıng		=	Killing	0			91	Killing		٠		Killing		9.	ja .	4
On 9 April 2017, after an exchange of stone palters between a group of boys and the armed forces, was allegedly shot by the Indo Tibetan	Border Police force personnel.	On 28 March 2017, the Special Operation Group of	ronce reportedly shot	was part of a group of gathered people in	Chadoora. On 9 Anril 2017 Mr. Amir	Manzoor Rasray was	entering a mosque gate	when the Border Security	Forces allegedly shot him in the head	On 16 August 2016, Mr.	Ashraf Wani was reportedly	shot by the Central Reserve	peaceful protest.	On 9 April 2017,	was in the vicinity of a protest when	the Border Security Forces	reportedly fired at the	protesters. One of the bullets
		Student			Student				es co					Student	-			
Mr. (17)	13	Child (16)			Mr. Amir Manzoor	Rasray (18)		(E		Mr. Ashraf Wani (32)				Child (12)				
Budgam District, Jammu and Kashmir		Budgam District, Jammu and Kashmir		-	Dudgem Dietwor	Jammu and Kashmir		8	grif.	Budgam District,	Jammu and Kashmir	Υ .	3	Budgam District,	Jammu and Kashmir			
<i>m</i>		4	8			0				9	ke			7		4		

	Unknown	Deputy Superintendent of Police	Special Operations Group	Police
	Killing	Death threats and Killing	killing	Killing
killing him. Note: same event as Mr. Abbas Ahmad Rather	On 10 July 2016, Mr. Hilal Ahmad Parray was intercepted by government forces on Bernina Chowk. His body was found with multiple injuries and bruises, indicating he had been severely beaten.	On 20 August 2016, was allegedly shot by the Deputy Superintendent of Police. Ten days before, the DPS went to shouse looking for him and threatened him.	On 28 March 2017, Mr. Ishfaq Rashid Wani was reportedly shot by the Special Operations Group during a protest.	On 21 October 2016, Mr. Javaid Ahmad Mir was allegedly killed by the police after a protest at NasrullahPora. The police shot indiscriminately and one of the bullets hit Mr.
	Shopkeeper	Driver	Mechanic	Student
	Mr. Hilal Ahmad Parray (27)	Child (16)	Mr. Ishfaq Rashid Wani (21)	Mr. Javaid Ahmad Mir (20)
	Bemina Chowk, Srinagar, Kashmir	Nowhatta, Srinagar, Jammu and Kashmir	Budgam District, Jammu and Kashmir	NasrullahPora, Village
	∞	6	10	11

					Harwan police		2			7								6 6		Armed forces		00			
8					Killing		e ee		3			*	100				is a			Killing		ž.			
Javaid Ahmad Mir.		2		i i	On 27 October 2016,	was	taken to the hospital,	suffering allegedly from	poisoning and showing	marks of torture. While in	the hospital, he was able to	report that he had been	tortured and poisoned by	police officers, both in	uniforms and civilian	clothes. Due to the effects of	the poison,	died a few days	later.	On 31 August 2016, Mr.	Mehraj was killed after the	armed forces allegedly fired	in a public place.		
	3 200		10/40		Student	180				*		e de la companya de l					100				85		a d	, ,	
		16	100	•	Child (16)					8			~							Mr. Mehraj (19)			d		
			19		Srinagar District	Jamma and Kashmir	dillilli dire tecchi							. 24			* _			Nadihal. Baramulla,	Kashmir				
					12	7		8						8		to T				13]				

Central Reserve Police Force and JK Police	Central Reserve Police Force	Security forces
Killing	Killing	Killing
On 2 November, Ms. Munaza Rashid allegedly died due to excessive use of tear smoke shelling and PAVA [Pelargonic acid vanilly lamide] shells by police and armed forces.	On 26 October 2016, Mr. Mushtaq Ahmad Kandoo was reportedly severely beaten outside his house by Central Reserve Police Force personnel. Mr. Mushtaq Ahmad Kandoo later succumbed to his injuries.	On 16 September 2016, disappeared. His body was found with marks of beatings and over 400 pellets. The boot marks, injuries, and placement of his body indicate that state forces were involved.
T.		Student
Child (13)	Mr. Mushtaq Ahmad Kandoo (31)	Child (11)
Soura, Srinagar, Jammu and Kashmir	, Srinagar, Jammu and Kashmir	Srinagar, Kashmir
14	15	16

Special Operations Group				Armed forces				-			Police Station	Batamaloo		-					2			Special Operations	Group	2	-	-	
Killing				Killing			¥			SE	Killing	0					# C					Killing		eri e	200		
On 9 April 2017, Mr. Shabir Ahmad Bhat was allegedly	shot outside a local mosque by Special Operations	Group.		On 26 September 2016, Mr.	Wasim Lone was shot	during an encounter between	armed forces and a group of	boys throwing stones at the	army vehicles.		On 15 August 2016	was at	a gathering where people	were protesting peacefully	when he was shot by Jammu	Kashmir Police(under the	jurisdiction of Batamaloo	police station). It is further	reported that the police	prevented the ambulance	from getting access to him.	On 28 March 2017, Mr.	Zahid Rashid Gania was on	his way home when a	vehicle form the Special	Operations Group personnel	stopped and shot him.
Caretaker	£		(2) (2)	Farmer	8	- 43			2	d .	Student							9 8	ž		- 8	Student	9	2	3		
Mr. Shabir Ahmad Bhat (23)		8		Mr. Wasim Lone (18)						,	(hild (16)	Cillia (10)				2						Mr. Zahid Rashid	Gania (21)				
Budgam District, Jammu and Kashmir	u	8		Baramulla, Kashmir						- a	Determined Character	Cuingge Vochmir	Millagal, Namilli.									Budgam District,	Jammu and Kashmir				
17	-			18		8					-	13										20	1				